

SCOTTISH GOVERNMENT SCOTTISH NUCLEAR SITES MEETING
5 NOVEMBER 2015

SUMMARY

WELCOME, INTRODUCTION AND APOLOGIES

The following were represented at the meeting:

- %A: KE>L 4VP: KVBHI >K 4<HVA) HO>KGF >GVB: =P: LVA MA: F ~<A: BK,
- / : KNG / : <HG: E° 4<HVA) HO>KGF >GVB: =P: LVA MA: F
- ' P: G 9HNG@ 4<HVA) HO>KGF >GVB: =P: LVA MA: F

Representatives attending include:

- 4' 2#
- 4%61 34~4<HVA %HNG<BL %F F BVA> HGK =BH <ND> LN; LMG<L'
- %H38 / ~%F F BVA> HG 3: =BH <ND> 8 : LM / : G: @F >GM
- O&#
- %A: I >EKHLL LBA: G= 44)
- * NGVAKLMG# : G= \$ LBA: G= 44)
- &HNG<: R LBA: G= 44)
- 5HG>LL
- 3HLVA
- 7NE< G
- * / O\$ %R=>
- ON<: K(K>. H< E#NVAHKBA

O\$! 1 O3: K>: EH BCB= ; NVA-B- GHM MAG=

MINUTES OF LAST MEETING AND UPDATE ON ACTIONS

/ BNVLP>K: @K>=>,
#E: <NGL<F I E>M=

SCOTTISH GOVERNMENT POLICY UPDATES

Update on Better Regulation

' G?HK>F >GMK@NE NGL: K>GHP B I E < . O>QMLVA B M =>LGG: I I B: NHGK@NE NGLM <HO>K: E
P: LVA K>@> >L° GN<: K' P: LM° P: MK 22% 6ENF : MERLALP BEA: O>HG> B>G<: G= HI I HKWGBA
MIF H=>KGB> B>G< I KH<=NK<L ' Q >VA= MA: MHGLNEVNHGI: I >KP BE; > I N; BBA=> B / : Rfi / t .

Update on UK LLW Strategy Review

5A> LM M@R I KHL: ?K F >PHD?K<HGN<=< I ; BBA: G=< I : <BA?HKM>L: ?° L>NK>: G=
>GOBHGF >GMERK>L HGLB E F : G: @F >GM: G= =BI HL: EH?.. 8 BMA> 6- .

8 AB> MA> L<HI >: G= =B<NHH?MA> HKBG: ELM M@R K>F : B L NG<A: G@=" MA> K>CB=> LM M@R
K>E>NVA> I KH<LL MA: MA: L; >>GF : => LGG< fi / i . MIEHK>E>NVA> >Q >VA= =B<NHH?K.. 8
F : G: @F >GM BMA> ?NMK<.

%>GMV EMVMA> LVM M@R B.M> B I E F >GMVNHG?MA> P: LVA ABK K-AR' PABA LNI I HVMMA> I KHOBIGH? <HGVEN>=< I:; HBR: G=< I: <BR?HKF: G @B@..8 BMA>6-.

GMAK LH?I N; B: NGLMA>M H4M M@B' GOBHG? >GME#LL>LLF >GMVHKNF >GMV PABA: <<H I: GR MA> LVM M@R: K BMA>B?B: E<H I E NGLM@L #L: K LNVMA> KCB>= LVM M@R B.>Q >M=MI; > I N; BA>=: R&' %%HG; >A: E?H?MA>6-) HO-KGF >GMV@MA>KP BA =>CHD>=: =F BBNM NGL BMA> : NMF GLN; G<MMA>: <K>F >GMH?: EMA> K-EQ GM6- #=F BBNM NGL: G=MA>BK>LI ><ND / BBNM.

Update on UK NORM Strategy Implementation

5A> H; G<ND> H?MAB LVM M@R B.M>GLNK>MA: M6- 013/ P: LVA < G; >=BJ HL>=H?L ?>R: G=>?B>GNR.

5A> LVM M@R B. BMB I E F >GMVNHG I A: L> PABA B; >B@E=: R&' %%; NMPABA: EHBEN=>LMA> >GOBHG? >GMEK@NE MVL: <HLLMA> PAHE H?MA>6- B-EN=ES@OHMA>KG K>E G= #GB I E F >GMVNHG @HNI A: L; >>GL>MMI : G=: NIMEH?Z PHDLM: F LA: O; >>GB>GNB=: G=: H<M= MIMA> K-EQ GMK<NE MVL: G=) HO-KGF >GMV8 HDOB GHP HG"@B@HGLHF >H?MA>L PHDLM: F L.

F >>NB@H?MA> B I E F >GMVNHG @HNI B.M; >HK@GB>= B OHO F; >K 1G>>Q F I E H?MA> PHD LMA: F L B.M> I HMGV B E I: <MHG013/ B=NLVBL?HF MA> B I E F >GMVNHG?MA> >Q F I NHG: G=<E: K G<> <BAKB BMA> KCB>=' NKH >: G\$: LB:4 ?>M4MG=: K=L&B<ND> \$44& ; 5A> KCBP ?>HALL>LHG: I: KNE KBM?K =BGNB>L: G= <HO>KL: GNF ; >KH?B=NLVRL>MVL.

&' %%A: L>G@ @=: 2N; B* >: EMA' G@E G= ~2* ' MING=>KMD>MA> PHD: G= I KHCB>: K I HVMRfV / : KA fii / t.

5A> BLN>L <HO>K=: BMA> LVM M@R: K EHG@MAK B G MVL*: G= MA> LVM M@R B. BMA>=>ML>MNM <E: KI HBR =B<NHG?HKF: GRR: KL) HO-KGF >GMV BMA>LMA> LVM M@R M>G=NK>?HK: F BBN NF H? L R: KL: G= P B<HGLB>KPA>GMVKCBP MA> LVM M@R B. BMA>=>O>E I F >GMV B013/ P: LVA : KBB@: G= =BJ HL: EI K <NB>L.

SCOTTISH GOVERNMENT HIGHER ACTIVITY WASTE IMPLEMENTATION STRATEGY

/ : NGB / : <HG: E I KHCB>=: I K>L>GMVNHGHI KH@>LL 4>>#I I >G=BD/.

NDA STRATEGY III UPDATE

\$BE*: F BMA> O&# HNNB>=MA> I KH>LL?HKO&# 4M M@R ++>Q E BBNMA: MNE<HGLNVMNHG P HNE GHMMD> I E < GHP NGVE; GN: KR: -MP: L BDBRMA: MA> O&# ; NLB>LL I E G P HNE <H F >HNM?HK <HGLNVMNHG: K-ING=MA> L: F >NF >. O&# I E GMAHE: G>O>GMB; GN: KR PABA P BBNEN=> B I B: NGLH?MA> %>H HK M4I >G= B@3>CBP : LP>E: L4M M@R: G=; NLB>LL I E G.

UPDATES

8 KBWVG K I HVM P >K I KHCB>=: R

SEPA

- ' G?HK>F >GMV >: LNK>L
- 3>@NE NGL
- 3>CB>=: \$: LB:4 ?>M4MG=: K=L&B<ND> B I E F >GMVNHG
- 3: =BH <ND> 8 : LVA #=CB>K4A>F >
- %A: K@B@4A>F >%>HGLNVMNHG

- %4%4GLNEMNNG
- 3>@NE NNGH?HI >K NNG: E: G= =><HF F BLBGB@GN<E: KLBAAL: G= >JNB) E>GM/ 1 &
>LM; BBAF >GM/
- 4N; F : KB> &BF : GVB@2KH<M
- 4NI I HKMMO&#
- / H6 PBA 103
- 3<' 2N; B: NNG

SCCORS

- O>P <A: BF : GBI E <
- OHMF >M?K: GNF ; >KH?F HGVAL
- *HI >M@MAB @KNI >LM; BBA=> LHHG,

CorWM

- ONF ; >KH?: I I HBN >GM/GHP <F >M <HG<NLBNG
- #P: BBA@&' %%=><BBNGHG @B@?HKP: K=
- %HGN>M: =CB>HGK =Bt <ND>P: LM =BI HL: E

NDA

- O&# #K<ABD> I KH<LL
- O&# #GGN: E3>I HKMG= #<<HNGM
- 7BP L LHN@AMHG LM M@K<CBP
- O&# P >; LBAF B@K NNGM @HOND
- 2A& ; NK: KR: I I B: NNGL LHN@AM
-) >HE@B: EL<K>>GB@<HGLNEMNNG
- 6G=>KLMG=B@K =Bt <ND>P: LM =H<NF >GM N; BBA=>
- O&# * #8 5K: M >GM(K F >PHDI N; BBA=>
- O&# LNI I ER <A: B >O>GMii /L

SITE UPDATES

8 KBWKGKI HKVP >K> I KHCB=>; R

- %A: I >EKHL
- &HNG<: R
- * NGAKLMG #
- * NGAKLMG \$
- 5HG>LL
- 3HLRM
- 7NE< G
- * / O\$ %ER=>

DATE OF NEXT MEETING

- ž^M #I KEfi /t

ACTIONS ARISING

- %HI RH?M> I K>L>GMNNGHGMA> * BA>K#<NDBA8 : LM F I EF >GMNNG 4M M@R ** #8 -4' ; >
BLN>=: LI : KM?M> K<HK= H?M>F >>NG@ **complete – see Appendix 1.**
- &HNG<: RM I KHCB>M> BBDMM> ON<E: KO# <HG?>K>G<> HGfi &>>F ; >Kfi /L ?HKM>
B?HK : NNGH?M>F >F ; >KL . **Complete: <http://www.niauk.org/hashtag-nuclear-2015>**

- 4<HMA) HO>KGF >GMMI K>JN>LMTK1 03 MIL>G= K< K>L>GMND> MI ?NMK> F >>NB@
- 4<HMA) HO>KGF >GMMI KHCB> MA> EGDNIMA> K>CB>= 0: NHG: EON<: K' F >K@G<R 2E GGB@: G= 3>LI HGL>) NB: G<. **Complete:** [ANWLI~PPP_@HOND@HO>KGF >GM N; B: NHGL`G: NHG: E` GNE<: K>F >K@G<R' E GGB@: G="K>LI HGL>"@NB: G<](#)

O\$! #MAG= H?F >>NB@3HLL \$: B<° 4<HMA) HO>KGF >GM F >K@G<R 2E GGB@: LD= ?HK?HKP: K= &4)
 =: ML: LA>PHNE= EB> MI: MAG=: &4) F >>NB@LHF >NF >G>QMR: K

APPENDIX 1

Higher Activity Radioactive Waste Draft Implementation Strategy

Martin Macdonald
5 November 2015

www.gov.scot/Publications/2014/12/8263

Contents

- HAW IS development and consultation
- HAW IS Responses – feedback on Strategy
- Scottish Landscape – Key Radioactive Waste partners
- Timeline
- International ILW Disposal Concepts
- Stakeholder & Community Engagement
- Conclusion and Next steps



HAW Policy & Implementation Strategy Development

Policy

- 'Long-term management of higher activity radioactive waste (HAW) should be in near surface facilities' and as near to the site as possible.
- Ethos of the Scottish Government HAW Policy is that radioactive waste should not be considered "out of sight, out of mind"
- Policy includes a commitment to develop an implementation strategy



Implementation Strategy

- Support the HAW Policy



- Structures, assets, networks and responsibilities
- Includes a research statement
- Commitment to develop a siting strategy and stakeholder and community engagement plans
- Seeks to minimise nuclear legacy burden for future generations



Review

- Both the policy and strategy will be reviewed at least every 10 years

Responses - Strategy

24 responses

Suggested areas for improvement:

- Timescale
- Funding
- Stakeholder engagement / siting strategy
- Managing 'challenging wastes'

...operator proposed being... timescale...

...that the decision over siting issues are not simply pushed back until after 2040... public engagement is extremely important...

...Scottish Government must take a more proactive approach in educating and informing the public...

...The UK Strategy does not provide information on issues of community benefit...

...A review should be undertaken of the applicability of the current UK wide 'out' process to near surface disposal...

...The definition of "local community" is an important issue...

...What if more [regulators] maintain sufficient expertise to address further radioactive waste management issues...

...The position that the storage facility allows for future access to the packages in the event of deterioration and repackaging requirements...

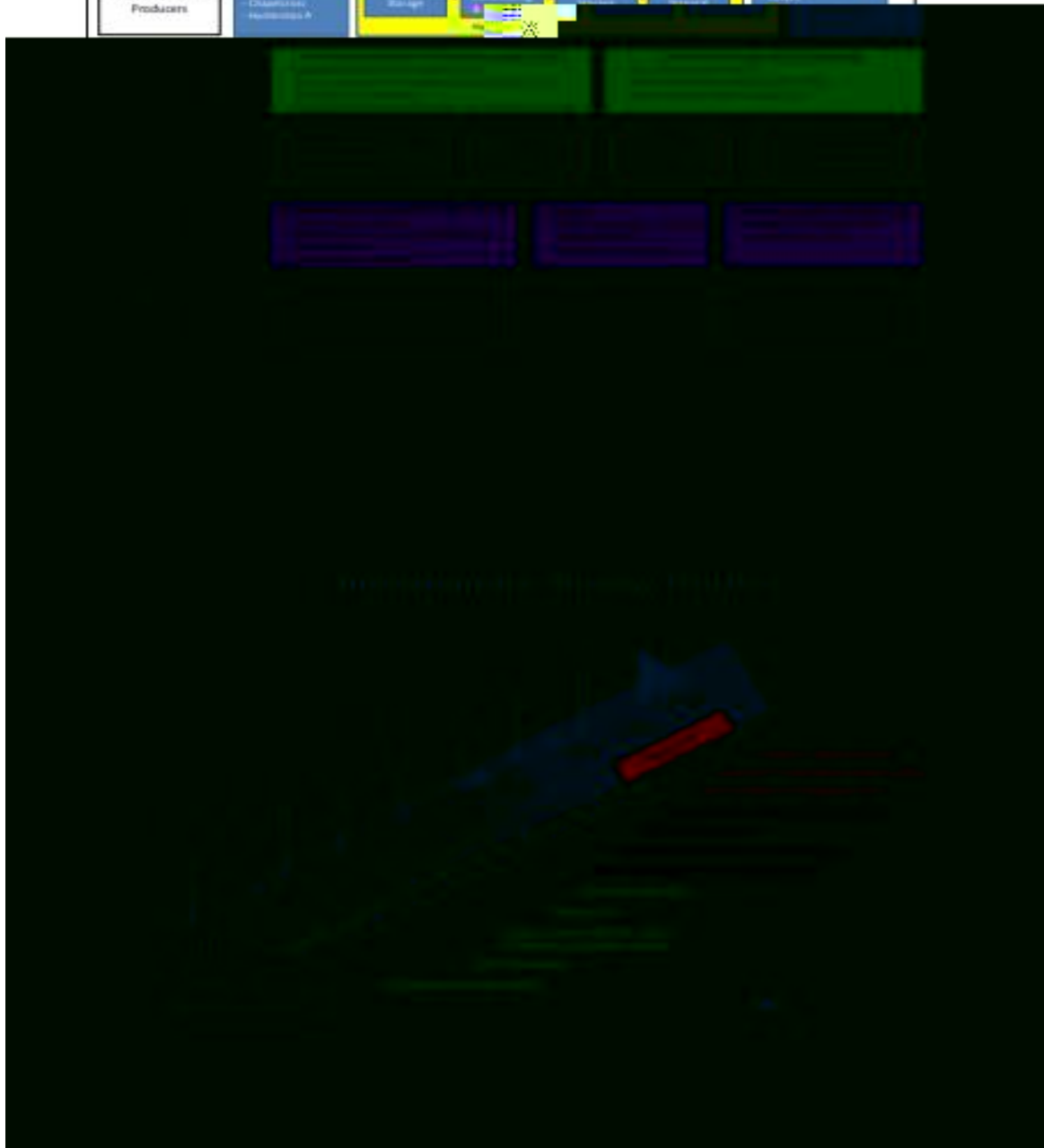
...Whether or the document is there... guaranteed by the current Government (both UK and Scotland) in the long term commitment to future funding...

...In near surface "disposal" facilities should be able to maintain inert or near inert discharges of radioactivity into the surrounding environment...

...attracting interested stakeholders to consultation meetings can be difficult and when community representatives do attend they are greatly outnumbered by stakeholders from the nuclear industry...

- 2 individuals
- Chapelcross SSG
- Copeland Borough Council
- CoRWM
- Downreay SSG
- Downreay
- EDF Energy
- HANT
- The Highland Council
- Hunterston SSG
- Magnox Ltd
- NDA
- NFLA
- NIA
- NLF
- North Ayrshire Council
- NuLeaf
- Royal Society of Edinburgh
- RWM Ltd
- SCCDRS
- SEPA
- Stirling Council
- West Kilbride Community Council

www.gov.scot/Publications/2011/06/111426main



Examples of International Higher Activity Waste Disposal Concepts

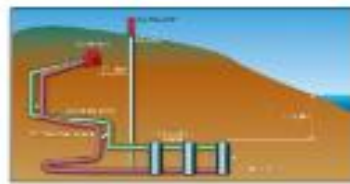
'Disposal could be by emplacement in facilities constructed [...] at least a few tens of meters below ground level and up to a few hundred meters below ground level...'
IAEA SSR-5, *Disposal of RW* (2011)



France (ANDRA) - LLW with LLW



IAEA – BOSS (Borehole disposal of Sealed Sources)



Korea - Wolsong LLW Disposal Centre (WLDC)



IAEA Safety Standards
for **radioactive waste and the waste period**

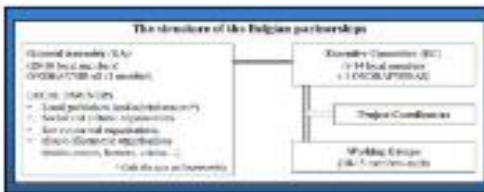
Disposal of Radioactive Waste

Specific Safety Requirements
for **SSR-5**

Stakeholder and Community Engagement

- Strategy will begin process to develop a national stakeholder and community engagement plans
- Siting strategy to be a 'bottom-up' approach and 'acceptance-first & volunteer' methodology
- Develop plans in conjunction with community experts including local authorities, regulators, CoRWM, SCCORS & environmental organisations
- Research communication methodologies including global case studies and community benefits
- Review national and international standards and guidance

- NATIONAL STANDARDS FOR COMMUNITY ENGAGEMENT**
1. **INDUSTRY** will identify and share the people and organisations who have an interest in the focus of the engagement
 2. **INDUSTRY** will identify and make any barriers to involvement
 3. **INDUSTRY** will gather evidence of the needs and available resources and use this evidence to agree the purpose, scope and frequency of the engagement and the actions to be taken
 4. **INDUSTRY** will agree and set the needs of engagement that are fit for purpose
 5. **INDUSTRY** will ensure that any other organisations that share the participants to work with one another effectively and efficiently
 6. **INDUSTRY** will make sure that people who have necessary information is given to all those who are participants
 7. **INDUSTRY** will ensure that all work effectively with others who are involved in the engagement
 8. **INDUSTRY** will develop, deliver, the skills, knowledge and confidence of all the participants
 9. **INDUSTRY** will feed back the results of engagement to the wider community and inform all affected
 10. **INDUSTRY** will ensure that all members and stakeholders in the engagement process & programme are made the subject of standards for community engagement



In Belgium, and for the case of low-level waste, there is a clear directive from government for the national waste management agency "to limit its investigations to the four already existing nuclear zones" although preliminary field studies may also be undertaken in other interested local towns or villages (Vanhove, 2000, p. 135).

Conclusions and Next steps

Conclusions

- Strategy is not an end point. Only the beginning of the process.
- Strategy sets out key decision points, timescales and processes
- Aim to protect the environment and reduce burden for future generations
- Further research required, particularly in relation to the challenging wastes and stakeholder engagement
- Scottish Government to work with industry and agencies to help address skills shortages
- Policy and Strategy will be reviewed before 2021

Next Steps

2015

- Aim to publish Implementation Strategy (including consultation response analysis) before end of 2015

2016

- Approve NDA Strategy III by March 2016
- Develop programme of work to implement strategy

2017+

- Begin review of HAW Policy
- Report progress on national radioactive waste policy to European Commission